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Christopher Audland

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Table of contents

	Christopher Audland Fonds	4
	Director General for Energy of the Commission	5
	Chronological Files	5
	Chernobyl Disaster	9

**Audland, Christopher**

07/07/1926

Wiesbaden [Germany]

Parallel names: Audland, Sir Christopher J.

Christopher Audland on leaving Winchester College joined the British Army (1944-1948), thus following his father's footsteps, serving in both the Middle East and Greece. However, his ambition was to join the Diplomatic Service, a career which he entered in 1948. His initial posting was in the Commonwealth Liaison Department. In September 1949 he was seconded to the staff of the Political Division of the then Control Commission for Germany (British Element) (CCG (BE)) at Berlin. The CCG (BE) soon moved to Bonn, where he was Britain's chief negotiator of one of the Bonn Conventions, which in 1954 were to give independence to West Germany. In 1952, he was appointed Deputy Head of the UK Representation to the Council of Europe, a post in which he became personally familiar with most of the Founding Fathers of the European Economic Community (EEC). In 1955, he was appointed Second Secretary in the British Embassy in Washington, a position he held until 1958. He returned to Britain to the Department of Foreign Affairs in London and from 1961 - 1963 he was a key member of Edward Heath's team, whose efforts to negotiate rapid British entry to the EEC were frustrated by Charles De Gaulle's veto. The ensuing years were spent on various diplomatic assignments in Argentina and the Commonwealth Office. From 1968 to 1970 he gained experience of running a government department when he became head of the Science and Technology Department at the Foreign Office. In 1970 he was appointed Deputy to the Head of the British Delegation which negotiated the Quadripartite Agreement on Berlin (1971). When Britain finally entered the EEC in 1973, he became a top-ranking Official of the European Commission for thirteen years. From 1973 to 1981 he was Deputy Secretary-General of the European Commission. From 1981 to 1986, he was Director-General of the European Commission Directorate-General for Energy (DG XVII). After the Chernobyl disaster on 26 April 1986, he was additionally charged by the Commission with the task of co-ordination of the work of all the Commission's Directorates-General involved in proposing and executing the EEC's response to the disaster. Christopher Audland retired from the Commission in 1986, was knighted in 1987, and has since pursued other challenges.

**Christopher Audland Fonds***Documents from 1984 to 1986*

Material concerning energy collated by Sir Christopher Audland in his position as Director-General for Energy and sent by Audland to the HAEU in 2008.

From 1973 to 1981, Christopher Audland was Deputy Secretary-General of the Commission of the European Communities. From 1981 to 1986, he was Director-General for Energy of the Commission: after the Chernobyl disaster on 26 April 1986, he was additionally charged by the Commission with the task of co-ordination of the work of all the Commission's Directorates-General involved in proposing and executing the European Community's response to the disaster.

System of arrangement: I respected the original order of the documents established by Christopher Audland.

Notes/remarks: See Christopher Audland's book: "Right Place - Right Time", published in 2004

Size: 16 files

Languages: English, French

Access conditions: In accordance with the general principles and the limits governing the public's right of access to documents of the Commission, laid down in Regulation (EC) No. 1049/2001 of the European Parliament and of the Council, any classified documents in these files (marked confidential or personal) were removed and will be subject to later release to the public under the 30-year rule applying to the historic archives from the EU institutions. Therefore, they will be open to the public between 2014 - 2016.

Access level: Open Document, Open Description

**Director General for Energy of the Commission***Documents from 1984 to 1986*

Christopher Audland was Director-General for Energy of the European Commission from 1981 - 1986, it was usually known in those days as DG XVII and was both complex and large being composed of six different Directorates dealing with energy policy as a whole, solid fuels, hydrocarbons, nuclear energy and negotiations with other countries, energy saving and the Euratom safeguards. For the first four years he had Steve Davignon as Commissioner, who was replaced by Nic Mosar the Commissioner from Luxembourg in 1985 with the incoming Delors Commission.

Solid fuels gave Audland much work in particular with the projects for liquefaction and gasification of coal and state aids for coal. A principal action of the Community as regards hydrocarbons was the hydrocarbon technology projects scheme. Another important objective was to build bridges with Middle East oil producers, with involved building relations with Ali Attiga, Secretary-General of the Organisation of Arab Oil Producing Countries (OAPEC) and with initiating informal talks with the GCC, the Gulf Co-operation Council and finally with Fadhil Al Chalabi, Director-General of OPEC.

There was also much to do in the nuclear sector. The framework was very different from that of the EEC as they were operating under the rules of the Euratom Treaty. When the Non-Proliferation Treaty (NPT) was concluded, it was agreed that the safeguards to be applied by the newly established IAEA, within the Community, should be the subject of an agreement between the latter organisation and Euratom. This then provided for verification by IAEA inspectors of Euratom Safeguards. The Euratom Safeguards were headed by Willem Gmelin and this Directorate was based in Luxembourg which meant that Audland had to spend a certain amount of time every month in Luxembourg. A review was also carried out during this time of the Euratom Treaty. Since other Directorates were involved an Inter-Service Group (ISG) under Audland's Chairmanship was established which made recommendations to the Commission. Another sector of nuclear activity which produced a lot of work was that of Nuclear Supply agreements, the principal ones were with Canada, the US and Australia.

Last but not least of his duties lay in furthering the Commission's relations with the IAEA (Vienna Agency) and its Director General Hans Blix and the easing of safeguards problems with the agency caused by duplication of operations.

Most importantly during Audland's period in the Energy Directorate he handled the entire consequences of the Chernobyl accident. The RBMK reactor was of Soviet design and Western experts had always had their doubts about it.

From the moment of the explosion, the nuclear staff of his Directorate-General set to work, first to gather facts and analyse them, next to keep in touch with the permanent representatives in Brussels and to develop some guidelines for a Community reaction. Unfortunately, as Chernobyl showed very little work had been done at international, Community or national levels, on how to cope with a nuclear accident of such magnitude. The habit of secrecy spilled over from military to the civil side. For the Commission the Euratom Treaty was a starting point, however the broadest forum was the IAEA or the Vienna Agency and other international organisations such as the WHO, FAO and the NEA, which played lesser roles.

*Size: 16 files**Languages: English, French*

Access conditions: In accordance with the general principles and the limits governing the public's right of access to documents of the Commission, laid down in Regulation (EC) No. 1049/2001 of the European Parliament and of the Council, any classified documents in these files (marked confidential or personal) were removed and will be subject to later release to the public under the 30-year rule applying to the historic archives from the EU institutions. Therefore, they will be open to the public between 2014 - 2016.

Access level: Open Document, Open Description**Chronological Files***Documents from 1984 to 1986*

Chronologically arranged copies of outgoing mail from Christopher Audland's office, in his capacity as Director-General for Energy of the Commission concerning energy pricing, the Community indicative nuclear programme (known as the PINC - the French acronym), natural gas, solid fuels, oil supplies along with various administrative and personnel issues.

System of arrangement: I followed the system of arrangement established by Christopher Audland. He organised the files chronologically and gave each volume a roman numeral. This number has been maintained in the title of each file.

Languages: English, French

Access conditions: In accordance with the general principles and the limits governing the public's right of access to documents of the Commission, laid down in Regulation (EC) No. 1049/2001 of the European Parliament and of the Council, any classified documents in these files (marked confidential or personal) were removed and will be subject to later release to the public under the 30-year rule applying to the historic archives from the EU institutions. Therefore, they will be open to the public between 2014 - 2016.

Access level: Open Document, Open Description**file: CA-1** 02/07/1984 - 20/12/1984**Vol. XXVI - CHRONO 1**

Outgoing correspondence, notes of conversations and memos regarding the various facets of Christopher Audland's work in the Directorate-General for Energy such as energy co-operation, policies for natural gas, solid fuels and oil stocks, OAPEC/EC joint energy workshop, visits to the Middle-East to promote mutual understanding, state of play in relations with oil producers (OAPEC, OPEC and the GCC) and energy priorities for 1985, the organisation of a hydrocarbon technology symposium. Including also the Nuclear Illustrative Programme of the Community (PINC), Euratom issues and possible revision of Chapter VI, co-operation with the International Atomic Energy Agency (IAEA) and budgetary, staffing and administrative questions concerning the Safeguards Directorate. Material includes: Remarks by Audland on the occasion of Vice-President Davignon's farewell visit to DG XVII; Summary of remarks by Audland to the Permanent Representatives of the Community to the Vienna Agency (IAEA) regarding Euratom/Agency relations on wider industrial and economic aspects of nuclear energy in the Community and nuclear developments envisaged up to the year 2000;


Draft non-paper on physical inventory taking and physical inventory verification (PIT/PIV) at Alkem;
 Draft note to Directors-General - The introduction of the SESAME database for on-going research, development, demonstration and technology projects managed by DG XII and XVII;
 Press release on energy outlook in the EC 1984-85;
 Note for Davignon "Contacts between industrialised countries and oil exporting countries";
 Notes and confidential letters on infringements of Article 59 of the Euratom Treaty by International Metals, S.A., Luxembourg when exporting depleted uranium from the Community to an undisclosed destination and possibility of sanctions being imposed;
 Memo of conversation with Ambassador Richard Kennedy in Vienna regarding US/Euratom Agreement and consultations on safeguards;
 Draft communication from the Commission to the Council on natural gas;
 Letters on energy pricing;
 Confidential notes on Euratom/Canada and Euratom/US negotiations;
 Draft communication to the Council on electricity interconnection and interchange;
 Draft letter from Vice-President Davignon to Ministers for Energy concerning solid fuels policy;
 Report by Audland on meeting of the IEA Governing Board in July 1984;
 Audland's report on the Ditchley Park Conference on the Institutions of the EC;
 Letter on how Audland sees objectives for DG up until the 1990's with regard to solid fuels, natural gas, nuclear programmes and environmental issues;
 Notes concerning Euratom negotiations with third countries;
 Letters concerning the National Coal Board's request for Community support for its projects;
 Confidential memo of conversation between Mr Mosar and Mr. Davignon on the future of Chapter VI of the Euratom Treaty;
 Note on the Communities' energy priority actions for 1985.

Materials: Electronic File, Paper file

Languages: English

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32197?item=CA.01-01-1>

 **file: CA-2** 01/01/1985 - 09/08/1985

Vol. XXVII - CHRONO 2

Outgoing correspondence, notes of conversations and memos on relations with petroleum producing countries, research and development activities, contacts with countries on nuclear questions, reports on meetings and courtesy letters regarding the various facets of Christopher Audland's work in the Directorate-General for Energy such as co-operation with the International Atomic Energy Agency, symposiums on energy and overseas visits, includes: Notes on structure of the Community's coal industry and the future of state aids for coal;
 Note for Commissioner Nic Mosar - The possibilities for using Community financial instruments to support Greek energy investments and details of Community problems with Greece in the energy sector;
 Confidential memo to Emile Noël on Spanish accession to the Euratom Treaty;
 Notes on Community's nuclear industry and safeguards;
 Memos on contacts between producers and consumers of oil;
 Points for discussion with DG XVII in preparation for the 20th June Energy Council and High Level Energy Group on 7th June concerning coal and gas;
 Memo by Audland on proposal to appoint a Science and Technology Attaché in the Commission's delegation in Tokyo confirming his approval;
 Details of US/EC safeguards consultations on transfer of nuclear materials;
 Proposed visit to Brussels by Richard Kennedy, US roving ambassador for nuclear questions;
 Letters concerning visit by Mr Mosar to Oslo and Copenhagen on long-term energy objectives of Community - solid fuels policy;
 Comprehensive report on the IMSA Affair (International Metals S.A. Luxembourg) and correspondence (some confidential) with Dr. Blix of IAEA regarding the EC's failure to notify the Agency of problem with safeguards until its own investigations had revealed all the essential facts and lessons to be learned on both sides with regard to review procedures for termination and exemption from safeguards of nuclear materials and non-nuclear use;
 European Council conclusions (March 1985) regarding energy and damage to the environment from large combustion installations and the acknowledgement that coherent Community action was necessary;
 Note for the attention of Mr Mosar on coal aids - German views and memo on the Community system of state aids for coal;
 Memo on the inspection of civil installations in France;
 Details by Audland of talk with Mr Morphet, Under-Secretary (Nuclear Affairs) at the UK Dept. of Energy re the Euratom agreement with Canada, US and IAEA and his concern that IMSA incident would be exploited to undermine confidence in the system of safeguards related to the Non-Proliferation Treaty;
 Note for the file on contacts between oil producers and oil consumers;
 Bilateral discussion with the French on Euratom safeguards in France and related matters;
 Memo on Euratom/Canada agreement;
 Note on imports of petroleum products in Japan;
 Note on safeguards for centrifuge enrichment plants;
 Note on EC/Turkey energy co-operation;
 Memos on Spanish accession to the Euratom Treaty;
 List of points raised during meetings between Mr Mosar and DG XVII - Relations with media concerning Community's energy policy, IMSA, Spain and Euratom, refining and import of oil products, natural gas, 1995

objectives, energy prices, Chapter VI Euratom, coal industry and policy for solid fuel, external relations in the field of nuclear energy;

Statement by Mr. Audland to the Committee on Energy and Research of the EP on 29 January 1985 on a comprehensive Community coal policy and on the Commission's amended proposal on Community financial support for industries producing solid fuels;

Details of visits to energy installations in the Community;

Notes on bilateral energy talks with UK;


Remarks made by Audland on the application of Euratom safeguards in Spain and Spanish response.

Materials: Paper file

Languages: English

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32198?item=CA.01-01-2>

 **file: CA-3** 01/09/1985 - 31/12/1985

Vol. XXVIII - CHRONO 3

Outgoing correspondence comprising notes of conversations, queries on budget line for energy, details of missions, replies to invitations to conferences and meetings and memos concerning staffing and administration issues in Energy DG, Community coal policy, Spain/IAEA, the operation of the Euratom Verification Agreement (NNWS), imports of petroleum products, peat and lignite products, various studies on solid fuel policy, reports on meetings with DG XVII on new and renewable sources of energy, Greek petroleum monopoly, Windscale safeguards and energy co-operation budget, information notes to Commissioner Mosar with updates for meetings with DG XVII, includes: Memo by Audland for attention of Commissioner Mosar on major energy dossiers requiring attention between now and the end of 1985;

Confidential notes on energy co-operation with China, Canada and Australia;

Memo about precautions in nuclear installations in the UK;

Confidential note on Community dependence on the Persian Gulf;

Details of Ditchley Conference on energy (Dec 1985) - "Do the Developed Industrial countries need an energy policy to assure adequate future supplies? Terms of reference, with principal impressions of Audland for Commissioner Mosar;

Telex to Dr Ali Attiga, Secretary-General of OAPEC on planned trilateral seminar OPEC/OAPEC/EC on long term energy outlook;

Memo on conversation between Audland and M. Fasella regarding deep gas, R & D programme on hydrocarbons, fast breeders, Agro-Industrial project;

Memo on study to be conducted by independent expert on the manufacture and use of bioethanol;

Note to Commissioner Mosar - The market for North Sea Crude Oil by the Oxford Institute for Energy Studies;

Confidential note on nuclear relations with US;

Remarks made by Mr Audland to the Energy, Research and Technology Committee of the EP on energy co-operation between China and the EC;

Note on Community dependence on the Persian Gulf;

Details on Ambassador Kennedy's visit to Brussels;

Memo on meetings with Dr Blix, Director-General of the IAEA regarding matters of common interest between the Agency and Euratom;

Report of meeting between Audland and French energy experts, Nov 1985;


Confidential note on the handling of new technologies in DGXVII.

Materials: Electronic File, Paper file

Languages: English

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32199?item=CA.01-01-3>

 **file: CA-4** 01/01/1986 - 25/04/1986

Vol. XXIX A - CHRONO 4

Christopher Audland's outgoing correspondence comprising notes of conversations, queries on Energy Directorate-General finances, details of missions, personnel and administration issues in DG XVII and information on petroleum products, EC/OAPEC/OPEC joint seminars, energy trade with East-European countries, reports on meetings dealing with Euratom safeguards, solid fuels, energy objectives, oil stocks, new and renewable energies and electricity issues, includes:

Draft briefing for President Jacques Delors for Tokyo Economic Summit;

Points for discussion for Energy Commissioner, Nic Mosar's meetings with DG XVII regarding the implications of the oil market situation, preparation of the Energy Council, visit to Madrid, oil price levels, public opinion polls in the energy sector and nuclear trade with South Africa;

Key points for discussion at IEA Governing Board, April 1986;

Details from the Select Committee for Energy of the House of Commons on the future of the British coal industry;

Note to Mr Mosar regarding Audland's interview by Thames Television reporters for a programme called "TV EYE" regarding Sellafield safeguards and the need to resolve outstanding problems of the application of Euratom safeguards, in the UK and in France, with transcription of interview;

Speech by Audland to the Energy Economic Institute in Cologne regarding objectives for energy policy in 1995;

Suggested amendments to President Jacques Delors' intervention at the Ministerial meeting of the OECD, on the need to re-inforce energy policy measures so as to attain long term energy objectives and need for injection of public money;

Memos on Euratom/Canada high level consultations

Confidential and non-confidential notes on oil market developments and implications for energy policy;
 Letter to all members of DG XVII from Audland announcing his retirement from Commission;
 Note for the file on Japanese views on falling oil prices;
 Note concerning EP Resolution on the temporary closure of Sellafield as a result of excessive discharges;
 Confidential memo and various notes regarding safeguards at Sellafield and British request for Commission's acceptance of Safeguards Agreement;
 Memo on House of Lords hearing on nuclear power in the Member States of the EC;
 Confidential notes on falling oil prices;
 Details of ECSC State Aids Regime;
 Draft communication to the Council on the lignite and peat industries in the Community;
 Points for speech on "Energy and Economic Planning in the EC and its Member States";
 Confidential note on the privatisation of British Gas;
 Copy of article in December 1985 issue of "Energy in Europe" - The Euratom Nuclear Safeguards System;
 Material on Spanish and Portuguese entry into the Community and their respective energy policies.

Materials: Paper file

Languages: English

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32200?item=CA.01-01-4>



file: CA-5 24/04/1986 - 04/07/1986

Vol. XXIX B - CHRONO 5

Christopher Audland's outgoing correspondence concerning primarily the nuclear accident at Chernobyl, USSR (26 April 1986) as well as general matters concerning the Community's energy policy, includes:
 Confidential memos to President Jacques Delors updating him on Chernobyl situation, and Audland's contacts with Dr. Blix (DG of the IAEA);
 Confidential note for attention of President Jacques Delors on Chernobyl and possible discussion in the General Affairs Council and statement on the implications of the Chernobyl nuclear accident;
 Notes on high level discussion between Commission representatives and the GCC in Riyadh;
 Memo on mission of Audland to Saudi Arabia and Kuwait (April 1986);
 Telex giving rundown of developments with relation to Chernobyl in the General Affairs Council of 12-13 May and other institutions of the EC;
 Notes on ECSC budget 1987;
 Notes for DG XVII meeting - follow-up to Chernobyl and preparation of Energy Council;
 Note from Audland on request of Jacques Delors describing the nuclear tasks of the different services of the Commission;
 Draft statement by Minister Walker at House of Commons on the Sellafield inspection regime;
 Copy of resolution by the Governing Board of the International Atomic Energy Agency (IAEA) "initiation of further Agency measures for improving international co-operation on the safety of nuclear installations";
 Note for file on follow-up in Vienna Agency (IAEA) on the Resolution adopted by the IAEA Board of Governors at its meeting, 21 May 1986;
 Details of co-ordination between Commission services as regards the Regulation concerning trade in agricultural products following Chernobyl;
 Address given by Audland at the European Nuclear Conference at Geneva, 5 June 1986: "International Co-operation within the EC in the Field of Nuclear Energy" with as annex description of the EC's R & D activities in relation to nuclear energy;
 Confidential note on French views on Community competences in relation to Chernobyl;
 Confidential note giving information to Member States' authorities and the general public on Euratom safeguards;
 Note for the attention of Commissioner Mosar on energy/nuclear talks in Washington;
 Note for Mosar on the procedure under which the Euratom Supply Agency (ESA) provides the Safeguards Directorate with certain information about contracts and copy of document: "Procedure for the Flow of Information between ESA and DCS".

Materials: Paper file

Languages: English

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32201?item=CA.01-01-5>



file: CA-6 22/05/1986 - 28/11/1986

Vol. XXX - CHRONO 6

Christopher Audland's outgoing correspondence concerning his work in DG XVII in particular with regard to nuclear safeguards, details of administrative matters, invitations to conferences and meetings, letters concerning his imminent retirement from the Commission, notes on energy co-operation and details of missions and visits, includes:
 Confidential note for Commissioner Mosar on discussions on Chernobyl accident at the European Council, The Hague June 1986;
 Information note for Member States' authorities and the general public on Euratom safeguards;
 Visit to the Commission by the House of Commons Select Committee on energy to discuss UK coal industry, how it looked from Brussels and how it fitted into the wider European picture;
 Briefing on Audland's visit to M Capron, Administrator-general of the CEA regarding safeguards and the Supply Agreement;
 Note on President Jacques Delors meeting with DG's on the management of the Commission Services;

Draft Communication to the Council on electricity;
 Memo on incidence of radioactive fallout on straw and fodder;
 Memo on energy co-operation with Greece and document entitled: Energy policy making in Europe - an organisational approach to decision making procedures;
 Confidential note on Mr Audland's proposed designation as Special Adviser on "International energy and nuclear relations" on his retirement from the Commission;
 Summary record of informal meeting of Energy Ministers, Broadway, UK in September 1986;
 Note for the file on energy co-operation with China
 Remarks by Audland to IAEA Ordinary General Conference regarding safeguarding nuclear materials;
 Note by Audland (Delegation of the Commission of the EC to the IAEA in Vienna) regarding Euratom safeguards;
 Note for the attention of President Jacques Delors on the consequences of the Chernobyl accident - the extent of the fulfillment of the Commitments of the Commission to the Council in the Framework Communication COM(86)327 with table of activities defined in the communication;
 Memo on the preparation by the Commission of a proposal regarding a Regulation on the contamination of agricultural products;
 Note from Audland (Special Counsellor) to Jacques Delors and Mr Nic Mosar, Energy Commissioner regarding the inclusion in the agenda of the Council of November 1986 of the Commission Communication entitled: Le développement des mesures prises par la Communauté en application du Chapitre III "Protection Sanitaire";
 Terms of reference of the Ditchley Foundation's Conference 13 - 15 March 1987: "The International Economic and Political Implications of Fluctuating Oil Prices".

Materials: Paper file

Languages: English

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32202?item=CA.01-01-6>



Chernobyl Disaster

Documents from 1986 to 1986

Material collected by Christopher Audland in his role as Commission co-ordinator in response to the Chernobyl disaster of 26 April 1986 and its aftermath. Among these files is what Audland called his "War Diary" written in the heat of the events during the first three months following the explosion, revised early in August 1986 and which were never touched again. The implications of Chernobyl were to dominate his final months in the Commission. His initial problem lay in getting accurate information about the accident as the Soviet Authorities were very slow in giving information of value and secondly, since the first oil crisis in 1973, industrialised countries had invested heavily in alternative power, particularly in nuclear energy. By 1986 over 30% of the EC's electricity was obtained from nuclear power and with the events in Chernobyl, public doubts about safety were increasing, fuelled by the reservations of three member states, Denmark, Greece and Ireland.

Audland worked hand in hand with Hans Blix of the IAEA in gleaning information about the actual situation as it evolved. For the Commission, the Euratom Treaty was a starting point along with the FAO, the WHO the NEA (nuclear energy agency of the OECD) and the IAEA, it was realised that greater co-operation was required about safety standards for reactors. The basis for the declaration of the Tokyo Summit by the Heads of State or Government of the seven major industrial nations and the Representatives of the EC were two documents published by the Vienna Agency (IAEA) and the Commission pamphlet of "Nuclear Safety in the EC" of 1985. It was by pure fortune that the Summit in Tokyo had been fixed to take place just nine days after the Chernobyl accident. The declaration offered assistance to the Soviet authorities, urged them to provide urgently information on the nuclear emergency, stated their satisfaction with the Soviet Union's willingness to undertake discussions with the IAEA and their support for the work of the IAEA in seeking to improve international cooperation on the safety of nuclear installations, the handling of nuclear accidents and their consequences, and the provision of mutual emergency assistance.

On his return from Tokyo, the Commission had already made proposals on the levels of radio-activity to be permitted in different foodstuffs entering the Community and a communiqué was issued from Moscow giving more information and promising greater transparency and active collaboration with the Agency in the handling of accidents. The Commission began work on the production of a Framework Communication to the European Parliament and the Council and a plenary debate was held in the Parliament on 15 May to discuss the crisis. In the following week, the Governing board of the Vienna Agency held a special post-Chernobyl session detailing the IAEA's subsequent work and on 10 June the Framework Communication was finalised by the Commission.

Audland's last act as Director-General for Energy was to attend a meeting of the IEA Governing Board in September in Paris, from where he left for Vienna in his new role as Special Adviser to the Commission on nuclear matters, to represent the Commission at the Annual Conference of the Agency, where he stressed the improvement in Euratom/IAEA co-operation and the problems of nuclear safeguards and the merits of safeguards inspectors.

Access conditions: In accordance with the general principles and the limits governing the public's right of access to documents of the Commission, laid down in Regulation (EC) No. 1049/2001 of the European Parliament and of the Council, any classified documents in these files (marked confidential or personal) were removed and will be subject to later release to the public under the 30-year rule applying to the historic archives from the EU institutions. Therefore, they will be open to the public between 2014 - 2016.

Access level: Open Document, Open Description



file: CA-7 05/05/1986 - 03/08/1986

Account of Chernobyl Disaster and Immediate Aftermath

Written step by step account by the Commission's Co-ordinator for nuclear affairs, Christopher Audland, of the three months after the Chernobyl disaster viewed from the perspective of the EC, plus nine annexes:

Annex 1 - Statement on the implications of the Chernobyl nuclear accident made during the Tokyo Western Economic Summit;

Annex 2 - Note to Mr Braun , Director-General, DG III from Mr P.S. Gray reporting on his activities after the Chernobyl incident in defining the most contaminated third countries and listing the most sensitive products affected, due to the questioning of the correctness of the decisions made following the explosion;

Annex 3 - Communique regarding visit by Director General of the IAEA, Dr. Blix, to the USSR on the invitation of the Soviet Government (5-9 May) to get first hand information pertaining to the accident and measures taken for the elimination of consequences of the incident;

Annex 4 - Resolution on Chernobyl adopted by the European Parliament condemning the Soviet authorities for lack of prompt and precise information, requesting Member States and the Commission to examine provisions of the Euratom Treaty with a view to adapting it to the new requirements of cooperation between all countries and request the Member States and the Commission to collaborate with the IAEA on reporting accidents, and to implement effective inspection mechanisms at international level;

Annex 5 - EP Resolution on the adverse repercussions of the Chernobyl nuclear disaster on the agricultural sector;

Annex 6 - Agreed text for the Chairman of the Board of Governors of the IAEA on the initiation of further Agency measures for improving international cooperation on the safety of nuclear installations;

Annex 7 - Outline Communication from the Commission to the Council on the consequences of the Chernobyl accident, COM(86)327 detailing a basis for common action, action areas (health protection, intrinsic and operating safety of installations, emergency procedures, international action, research);

Annex 8 - Conclusions of the European Council, The Hague (26-27 June) on the short, medium and long term consequences after the Chernobyl disaster;

Annex 9 - Commission Communication to the Council, The development of Community measures for the application of Chapter III of the Euratom Treaty: Health and Safety (COM(86)434).


Size: 111

Materials: Electronic File, Paper file

Languages: English

Access level: Open Document, Open Description

 Electronic copy: <http://archives.eui.eu/fonds/32210?item=CA.01-02-7>

 file: CA-8 29/04/1986 - 07/05/1986

Chernobyl Disaster - File 1

File composed of letters, reports of meetings, COREU telexes (Political Co-operation direct communications network) concerning Chernobyl, includes: Letter from Léo Tindemans, Belgian Foreign Minister to President Jacques Delors, requesting on behalf of his Government that the Commission define the criteria for security from the outset of a disaster and that EURATOM devise a disaster plan;

Aide Memoire on nuclear safeguards by the Nuclear Energy Directorate;

Communication by the Commission to the Council on the Community measures taken after Chernobyl, COM(86)276;

IAEA press dispatch on accident at Chernobyl and information on what happened from Soviet authorities with copy of note for IAEA from the Permanent Mission of the USSR to the International Organisations in Vienna;

Note to Audland (part of EC delegation at Tokyo Summit) regarding the origins of the International Convention on the Physical Protection of Nuclear Materials;

Press cutting from the "Financial Times" regarding the disaster and Soviet reaction;

Briefing note from DG XII (DG for Science, Research and Development) on accident;

Copies of letters from Audland to Dr. Blix, Director-General of IAEA regarding current attitudes;

Information memo on Commission request for information on radioactivity levels following Soviet nuclear plant accident;

Preparatory documents for statement from Tokyo Summit on the implications of the Chernobyl nuclear accident;

IAEA booklet: Guidelines on Reportable Events and Integrated Planning and Information Exchange in a Transboundary Release of Radioactive Materials, January 1985;

EC periodical: Nuclear Safety in the EC, May 1985;


Photocopy of IAEA booklet: Guidelines for Mutual Emergency Assistance Arrangements in Connection with a Nuclear Accident or Radiological Emergency, January 1984.

Materials: Paper file

Languages: English, French

Access level: Open Document, Open Description

 Electronic copy: <http://archives.eui.eu/fonds/32211?item=CA.01-02-8>

 file: CA-9 09/05/1986 - 18/05/1986

Chernobyl Disaster - File 2

File consisting of letters, memos and inter-service meeting reports on the follow-up to Chernobyl, includes: Material concerning urgent debate in the European Parliament, Strasbourg and Resolutions adopted regarding Chernobyl and the nuclear safety aspects and negative consequences for agriculture;

Note for the attention of Audland from the Delegation of the Commission of the EC to the International Organisations in Vienna on a co-ordinated Western response;

Letter from the Irish Permanent Representative calling for the establishment of a Community health and safety inspectorate with a view to allaying fears on nuclear safety in the Community;

Text of intervention by Mr Gorbachev, Secretary-General of the Central Committee of the Communist Party, USSR, to Soviet Television;

Note for the file on consequences to be drawn from the Chernobyl accident;


Communication by Greece to the UN Secretary-General, concerning the Chernobyl accident and the measures which it felt should be taken immediately;
 Communication from the Commission to the Council on radiological aspects of the transport of radioactive materials and mutual assistance rendered by Member States in the event of an accident;
 COREU telex on text decided by EC Presidency on information for travellers to the zone most affected;
 Memo on meeting of European Foreign Affairs Ministers on Chernobyl, 12 May 1986
 Information note on M Nic Mosar's meeting with CERT (Commission for Energy, Research and Technology in the EP) on Chernobyl;
 Informal briefing for IAEA Board members regarding visit of Dr. Blix, Director General of IAEA on his visit to USSR;
 Summary description by IAEA representatives of the Chernobyl power station accident;
 NEA (OECD) despatch regarding nuclear installations' safeguards.

Materials: Electronic File, Paper file

Languages: English, French

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32212?item=CA.01-02-9>

 **file: CA-10** 19/05/1986 - 25/05/1986

Chernobyl Disaster - File 3


File consisting of information notes, manuscript notes, communications from the Commission to the Council and reports of meetings on post-Chernobyl actions, includes: Draft proposal for Council Regulation (EEC) on the conditions governing imports of agricultural products originating in third countries;
 Opinion of Group of Experts established under Article 31 of the Euratom Treaty regarding basic safety standards to control levels of radiation in foodstuffs;
 Letter from Commissioner Nic Mosar to President Jacques Delors regarding a BBC radio debate on Chernobyl (with verbatim text) explaining the disagreement during the EP Assembly between Mosar and Commissioner Stanley Clinton Davis (Environment DG) over the future of nuclear fuel;
 Communication to the Commission regarding the consequences of the accident at the nuclear station at Chernobyl regarding the work it wanted to be carried out, notably in safeguard matters and protection against ionising radiation;
 Internal document for Members of the Commission (SEC(86)810) with as annex documents relative to Chernobyl: Declaration from Tokyo Summit, Conclusions of Council 12 May, Conclusions of Foreign Ministers 12 May, EP Resolutions 15 May, Letters from Chancellor Kohl, M. Léo Tindemans and Irish Government, questioning safeguards;
 List of Commission Services with competences in nuclear material;
 Internal document to Members of the Commission detailing the work requested by the Council as a result of Chernobyl, SEC(86)828.

Materials: Paper file

Languages: English, French

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32203?item=CA.01-02-10>

 **file: CA-11** 25/05/1986 - 04/06/1986

Chernobyl Disaster - File 4


File consisting of telegrams, information notes, reports of meetings on the aftermath of Chernobyl, includes: Visit by group of Polish nuclear experts to the Commission;
 Internal note on luncheon at Energy Council, Luxembourg concerning the need for member states to adopt and adhere to a common position in the IAEA negotiations in Vienna;
 Telegram from Audland regarding the implementation of the Conclusions of the Special Session of the IAEA Board of Governors, 21 May;
 Note on French views on Community competences;
 Letter from M Poniatoski to President Jacques Delors, President of the CERT (Commission for Energy, Research and Technology in the EP) on all the uncertainties surrounding Chernobyl and the response to it;
 Letter from M Altissimo, Italian Minister for Industry and Commerce to Commissioner Mosar calling for a debate on the application of the Euratom Treaty and its reinforcement; and greater international collaboration in the field of nuclear energy;
 Draft joint Statement from Commissioners involved in dealing with the crisis to the Commission on health protection, safeguard of installations and their exploitation, procedures in case of crises, international research;
 Framework Statement by the Commission to the Council on the consequences of Chernobyl;
 Press release on regulation of the conditions governing imports of agricultural products originating in third countries following the accident;
 Note on British Presidency in relation to nuclear questions;
 Note for M Burghardt, Cabinet du Président, from Audland regarding the co-ordination between Commission Services as regards the Regulations concerning trade in agricultural products;
 Report of meeting of COREPER, 29 May and the proposal to modify Regulation 1388/86
 Draft briefing note for President Jacques Delors on the fixing of Caesium contamination levels subsequent to the Chernobyl accident;
 Note by Audland on tolerance norms for foodstuffs.

Materials: Paper file

Languages: English, French

Access level: Open Document, Open Description

 Electronic copy: <http://archives.eui.eu/fonds/32204?item=CA.01-02-11>

 file: **CA-12** 05/06/1986 - 20/06/1986

Chernobyl Disaster - File 5

File consisting of telegrams, information notes, preparations for European Council Summit (June 1986), reports of meetings on the aftermath of Chernobyl, includes: Mission report from ENS/ANS - European Nuclear Conference, Geneva., June 1986: "The Chernobyl impact on the Conference"

Details of Mr Audland's remarks at the Chefs de Cabine meeting regarding European co-operation on nuclear safety;

European Community statement to IAEA Board of Governors on Chernobyl follow-up;

Draft confidential exposé for President Jacques Delors for his framework speech to the Council for General Affairs, Luxembourg June 1986 and final copy of Communication, COM(86)327;

Terms of reference for Committee of Independent Scientific Personalities to advise the Commission on the scientific aspects of the "revision and reinforcement of basic safety standards";

Confidential telegram regarding the Commission Communication to the European Council Summit;

Confidential telegram referring to Audland's conversation with Dr Blix, regarding Chernobyl, on which the Governing Board of the IAEA had adopted decisions an hour before, Agency/Commission cooperation and proposed Verification Agreement for Spain and the Board's confirmation of the four-point programme on nuclear meeting launched by the EC;

Draft Council Regulation on Community checks of nuclear installations and establishments in the field of radiological protection;

Verbatim text of interview with Audland by Stewart McLean for "Morningside", a Canadian talk-show describing what was learned from the Chernobyl accident, the reporting of incidents to the Vienna Agency and information exchange for safeguards;

Excerpts of text of working draft Agreement on early notification of a nuclear accident (CENNA);


Text of letter sent to Mr Gorbachew on Chernobyl from Margaret Thatcher, British PM, presented at the meeting of the non-proliferation working group, concerning his endorsement of an International Convention establishing the obligation to provide information immediately in the event of a nuclear accident with transboundary effects and adequate recourse for damage in the case of accidents at nuclear power stations.

Materials: Paper file

Languages: English, French

Access level: Open Document, Open Description

 Electronic copy: <http://archives.eui.eu/fonds/32205?item=CA.01-02-12>

 file: **CA-13** 21/06/1986 - 24/07/1986

Chernobyl Disaster - File 6

File comprising notes on meetings, progress reports and telegrams concerning the follow-up on Chernobyl, includes: Statement by the Greek PM, Mr Andreas G. Papandreou on the risks involved in the use of nuclear energy at the European Council, The Hague, June 1986;

Confidential note from Coreper meeting, July 1986 concerning Community participation in the two International Agreements being negotiated under IAEA auspices;

Press bulletin issued by the permanent Mission of the USSR to the IAEA: Report by the Government Commission of Inquiry into the causes of the accident at the Chernobyl Nuclear Power Station, 26 April 1986;

Note for the file on the coordination of activities in the nuclear domain following the accident at Chernobyl;

Report on IAEA meeting on early notification and emergency assistance agreements;

Note from the Secretariat-General of the Council concerning the negotiation of two International Agreements under the auspices of the IAEA;

Draft communication of the Commission to the Council and to Parliament: Technological problems of nuclear safety - report upon the implementation of the Council resolution of 22 July 1975 in the field of harmonisation of safety requirements and criteria;

Note from DG III on inter-DG post accident evaluation task force;

COREU telegram on compensation claims after Chernobyl;

Material for CERT meeting with correspondence between M Michel Poniatowski, President of the Commission for Energy, Research and Technology in the EP and President Jacques Delors regarding the attitude of the Commission in the aftermath of the disaster;

Note for the file on discussion with UK Secretary of State for Energy, Peter Walker;

Details of expert meeting of IAEA to draft Agreements on early notification and mutual assistance;

Confidential note for the attention of Mr Mosar on the discussion at the European Council at The Hague;

Follow-up to the Framework Communication - report of meeting of DG's under the presidency of Audland;


Handwritten notes by Audland for meeting with DG's.

Materials: Paper file

Languages: English, French

Access level: Open Document, Open Description

 Electronic copy: <http://archives.eui.eu/fonds/32206?item=CA.01-02-13>

 file: **CA-14** 25/07/1986 - 30/07/1986

Chernobyl Disaster - File 7

File containing a Communication to the Council prepared by the Health and Safety Directorate of the Commission on the development of Community measures for the application of Chapter III of the Euratom Treaty: "Health and Safety" (COM(86)434 or Doc. No. 2804/2/86) with as annexes;


Annex 1 - Council Regulation on Community checks of nuclear installations and establishments in the field of radiological protection;
 Annex II - Draft Council Decision on a Community system of rapid exchange of information in the case of unusually high levels of radioactivity or of a nuclear accident (proposal to the Council);
 Annex III - Report of the Article 31 Group of Experts agreed at a meeting of 11 April 1986 in response to questions posed by Commissioner, Mr. Clinton Davis;
 Annex IV - Report on the meeting with Representatives of the Member States to consider the establishment of a Community Inspection Force (Response of the EP)
 Information note and report for all Members of the Commission on the carrying out of activities undertaken after the Chernobyl accident;
 Memo entitled "L'Après Tchernobyl: La Commission Européenne propose aux Douze un système d'information rapide et d'assistance mutuelle en cas d'incident, 30 July 1986;
 Confidential telegram on IAEA meeting on early notification and emergency assistance Agreements, 29 July 1986.

Materials: Electronic File, Paper file

Languages: English, French

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32207?item=CA.01-02-14>

 **file: CA-15** 09/06/1986 - 18/09/1986

Chernobyl Disaster - File 8


File containing mainly details of decisions taken and regulations issued by the relevant agencies and bodies to deal with the crisis after Chernobyl and documents from the European Council at the Hague, 26-27 June 1986, includes:
 IAEA guidelines for mutual emergency assistance arrangements in connection with a nuclear accident or radiological emergency;
 IAEA guidelines on reportable events, integrated planning and information exchange in a transboundary release of radioactive materials;
 Regulation 1388/86 of the Council, 12 May 1986 concerning the suspension of imports of some agricultural products originating from affected countries;
 Note to Mr Audland regarding the implementation of the IAEA work programme on nuclear safety in the aftermath of Chernobyl;
 Memo describing the sequence of actions involving the Commission following the Chernobyl nuclear reactor accident;
 Final Outline Communication from the Commission to the Council on the consequences of the Chernobyl accident COM(86)327;
 Final version of Commission Communication to the Council: the development of Community measures for the application of Chapter III of the Euratom Treaty "Health and Safety", COM(86)434.

Materials: Electronic File, Paper file

Languages: English, French

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32208?item=CA.01-02-15>

 **file: CA-16** 15/05/1986 - 01/07/1986

Response of International Atomic Energy Agency to Chernobyl Disaster

File concerning the handling of the Chernobyl disaster by the IAEA (Vienna Agency) with notes for the attention of Mr. Audland, Head of Commission Delegation to the IAEA, includes:
 Confidential telegrams from Vienna to Brussels regarding Chernobyl - Community response;
 IAEA document on the implications of the Chernobyl accident for the IAEA safety programme;
 Non-paper for extraordinary IAEA Board of Governors meeting on the Resolution submitted by the USA;
 Draft Resolutions from IAEA meetings;
 Confidential telegram concerning the Community meeting, 20 May 1986 to prepare for special meeting of the IAEA Board to discuss a Community statement and tactics to be followed;
 Director-General's statement to meeting of IAEA Board of Governors, 21 May 1986;
 Report by Michael Goppel (Commission Delegation to IAEA) on meeting of 21 May 1986;
 Confidential telegram on problems with a common declaration on Chernobyl at Board of Governors meeting (Vienna June 1986);
 Statement from IAEA on need to strengthen the Agency's nuclear safety activities;
 Confidential memo on plans for a Conference, August 1986: Post-Chernobyl Accident Review Conference of IAEA.

Materials: Electronic File, Paper file

Languages: English, French

Access level: Open Document, Open Description

 *Electronic copy:* <http://archives.eui.eu/fonds/32209?item=CA.01-02-16>